Ontario Provincial Police Billing Model Overview

Town of Tecumseh October 8th, 2019



OPP Municipal Policing

- After extensive community engagement, planning, and clear direction from the Auditor General, the current OPP municipal policing billing model took effect on January 1st, 2015.
- MCSCS and the OPP engaged extensively with municipalities and the Association of Municipalities of Ontario (AMO) during the development of the new billing model.
- The billing model costing methodology applies to municipalities policed by the OPP as of January 1, 2015. Municipalities amalgamating with the OPP can be integrated into the billing model following a 3+ years transition contract.
- OPP currently provides policing services to 325 municipalities 146 on contract and 179 on a non-contract basis through 163 detachments.
- The implementation of the billing model did not change the total cost of policing, it simply reallocated the cost.
- The billing model is applied in accordance with O.Reg 267/14 Police Services Act (PSA), which replaced O.Reg 420/97 PSA.

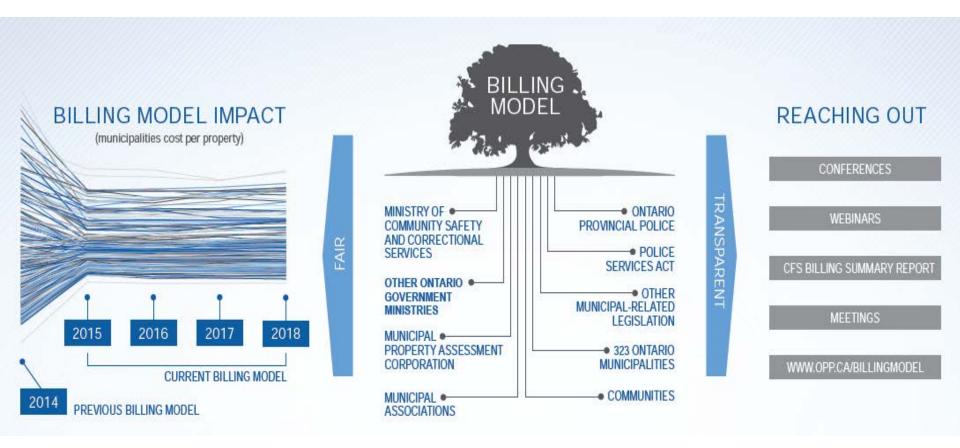
Billing Model Rationale

- The billing model is based on the rationale that all OPP policed municipalities should pay an equitable share for the provision of policing services, as outlined in the PSA.
- A base service level of infrastructure, supervision, administration, and frontline policing is necessary to provide adequate policing and ensure the general safety and security of municipalities.
- Municipalities must have trained, and properly equipped police officers available at all times to respond to calls for service; there is a cost associated with this availability.

A fair billing model should take into account all policing functions and legislative responsibilities.

Provincial Police

OPP Billing Model





2019 OPP Municipal Cost Recovery

The billing model is <u>**PROVINCIALLY FOCUSED</u>** and divides the majority of municipal policing costs into two categories.</u>

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Base Service

Allocated among municipalities on an equal per property basis (households, commercial and industrial properties)

- Legislated activities (e.g., crime prevention, officer availability to respond to emergency calls for service 24 hours a day, general and directed patrol, victim assistance, etc.)
- Proactive policing (e.g., RIDE, traffic safety, community policing, intelligence gathering etc.)
- Officer training and administrative duties
- All Inspector and Staff Sergeant positions

Calls for Service

Costs allocated to municipalities based on their individual usage level.

- Crime calls (assaults, break & enter, mischief, drug offences, etc.)
- Provincial Statutes (Mental Health Act, Trespass to Property Act, landlord/tenant disputes, etc.)
- Motor vehicle collisions (property damage, personal injury, fatal, etc.)
- General calls for service (false alarms, lost property, missing person, etc.)
- Does not include incidents normally generated through proactive policing

Additional Costs

Municipalities billed on their specific usage (as applicable):

Overtime Court security Cleaning/Caretakers

Accommodations Enhancements Prisoner Transportation*

* Prisoner transportation cost is allocated to all municipalities on an equal per property basis.



Billing Model - 2019

OPP 2019 Estimated Base Services and Calls For Service Cost Summary

(Note 1)

For the Period January 1 to December 31, 2019

Salaries and Benefits

Uniform Members (I	Note 1)	FTE
Inspector		25.77
Staff Sergeant-Detachment Command	ler	. 11.41
Staff Sergeant		. 32.05
Sergeant		222.66
Constables		1,809.53
Part Time Constables		5.44
Total Uniform Salaries	- I	2,106.86
Statutory Holiday Payout		

Shift Premium Benefits (Full-time 28.09%, Insp. 27.06%, Part-time 14.73%

Total Uniform Salaries & Benefits

Detachment Civilian Members

Court Officer	15.57
Detachment Administrative Clerk	. 173.14
Detachment Clerk Typist	. 0.44
Detachment Operations Clerk	. 1.67
Crime Stopper	. 0.81
Total Detachment Civilian Salaries	191.63
Benefits (26.10% of Salaries)	
Total Dotachmont Civilian Salarios & Don	ofite

Total Detachment Civilian Salaries & Benefits

Support Staff (Salaries and Benefits) (Note 2)

Communication Operators
Prisoner Guards
Operational Support
RHQ Municipal Support
Telephone Support
Office Automation Support
Mobile and Portable Radio Support
Total Support Staff Salaries and Benefits

Total Salaries & Benefits

Other Direct Operating Expen (Note 2)

Communication Center
Operational Support
RHQ Municipal Support
Telephone
Mobile Radio Equipment Maintenance
Office Automation - Uniform
Office Automation - Civilian
Vehicle Usage
Detachment Supplies
Uniform & Equipment
Uniform & Equipment Court officer.
Total Other Direct Operating Expenses



Billing Model - 2019

OPP 2019 Estimated Base Services and Calls For Service Cost Summary

For the Period January 1 to December 31, 2019

Salaries and Benefits

Sularies and Bellenits			Base	
Uniform Members	(Note 1)	FTE	%	\$/FTE
Inspector		25.77	100.0	158,283
Staff Sergeant-Detachment Comman	der	11.41	100.0	141,618
Staff Sergeant		32.05	100.0	132,190
Sergeant		222.66	56.2	118,511
Constables		1,809.53	56.2	100,708
Part Time Constables	<u>-</u>	5.44	56.2	80,183
Total Uniform Salaries	_	2,106.86	-	
Statutory Holiday Payout				3,564
Shift Premium				685
Benefits (Full-time 28.09%, Insp. 27.06	%, Part-ti	me 14.73%	6)	107.000
Total Uniform Salaries & Benefits				137,308
Detachment Civilian Members	(Note 1)			
Court Officer.		15.57	56.2	65.648
Detachment Administrative Clerk		173.14	56.2	64,693
Detachment Clerk Typist		0.44	56.2	57,362
Detachment Operations Clerk		1.67	56.2	63,077
Crime Stopper			56.2	60,159
Total Detachment Civilian Salaries		191.63		00,700
Benefits (26.10% of Salaries)				
Total Detachment Civilian Salaries				81,613
Support Staff (Salaries and Benefits)	(Note 2)			
Communication Operators				6,564
Prisoner Guards				1,715
Operational Support				4,642
RHQ Municipal Support				2,477
Telephone Support				122
Office Automation Support				644
Mobile and Portable Radio Support				188
Total Support Staff Salaries and Be	nefits			
Total Salaries & Benefits				
Other Direct Operating Expen	(Note 2)			
Communication Center.				182
Operational Support				811
RHQ Municipal Support				232
Telephone				1.373
Mobile Radio Equipment Maintenance				1,373
Office Automation - Uniform				2,140
Office Automation - Civilian				1,685
Vehicle Usage				8.351
Detachment Supplies				539
Uniform & Equipment				1.944
Uniform & Equipment Court officer				929
Total Other Direct Operating Expense				



Billing Model - 2019

372,880,686

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OPP 2019 Estimated Base Services and Calls For Service Cost Summary For the Period January 1 to December 31, 2019

Salaries and Benefits			1	Total Base Services and
Salaries and Benefits		Base		Calls for Service
Uniform Members (Note 1) FTE	%	\$/FTE	s service
la se	05.77	100.0	158,283	4.078.953
Staff Sergeant-Detachment Commander		100.0	141,618	1,615,861
Staff Sergeant		100.0	132,190	4,236,690
Stall Sergeant		56.2	118,511	26.387.659
Constables		56.2		
Part Time Constables		56.2	100,708 80,183	182,234,147
		50.2	00,103	436,196
Total Uniform Salaries	2,106.86		0.504	218,989,506
Statutory Holiday Payout			3,564	7,489,461
Shift Premium			685	1,395,777
Benefits (Full-time 28.09%, Insp. 27.06%, Part-)	407 000	61,413,863	
Total Uniform Salaries & Benefits		-	137,308	289,288,606
Detachment Civilian Members (Note 1	,			
Court Officer.		56.0	65 6 49	1 000 100
Detachment Administrative Clerk		56.2	65,648	1,022,139
		56.2	64,693	11,200,946
Detachment Clerk Typist		56.2	57,362	25,239
Detachment Operations Clerk		56.2	63,077	105,339
Crime Stopper	-	56.2	60,159	48,729
Total Detachment Civilian Salaries	191.63			12,402,392
Benefits (26.10% of Salaries) Total Detachment Civilian Salaries & Bene			81.613	3,237,024 15,639,416
Prisoner Guards Operational Support RHQ Municipal Support Telephone Support Office Automation Support			1,715 4,642 2,477 122 644	3,613,265 9,780,044 5,218,692 257,037 1,356,818
Mobile and Portable Radio Support			188	397,112
Total Support Staff Salaries and Benefits				34,452,397
Total Salaries & Benefits				339,380,420
Other Direct Operating Expen (Note 2)			
Communication Center.			182	383.449
			811	1,708,663
Operational Support			232	488,792
Telephone			1.373	2.892.719
Mobile Radio Equipment Maintenance			1,373	2,892,719 344,305
Office Automation - Uniform			2,140	4,508,680
Office Automation - Civilian			1,685	322,897
Vehicle Usage			8,351	17,594,388
Detachment Supplies			539	1,135,598
Uniform & Equipment			1.944	4,106,311
Uniform & Equipment Court officer.			1,344	
			020	14 465
Total Other Direct Operating Expenses			929	14,465 33,500,265

\$372.8M



OPP 2019 Estimated Base Services and Calls For Service Cost Summary

For the Period January 1 to December 31, 2019

					Total Base Services	
Salaries and Benefits					and	Base
			Base		Calls for Service	Services
Uniform Members	(Note 1)	FTE	%	\$/FTE	\$	\$
Inspector		25.77	100.0	158,283	4.078.953	4.078.953
Staff Sergeant-Detachment Comr		11.41	100.0	141,618	1,615,861	1,615,861
Staff Sergeant		32.05	100.0	132,190	4,236,690	4,236,690
Sergeant		222.66	56.2	118,511	26,387,659	14,823,356
Constables			56.2	100,708	182,234,147	102,367,668
Part Time Constables		5.44	56.2	80,183	436,196	245,360
Total Uniform Salaries		2.106.86	00.2	00,700	218,989,506	127.367.887
Statutory Holiday Payout	-			3,564	7,489,461	4,315,256
Shift Premium				685	1,395,777	784,065
Benefits (Full-time 28.09%, Insp. 27				000	61,413,863	35,702,846
Total Uniform Salaries & Benefit		11110 14.7 370		137,308	289,288,606	168,170,054
					, ,	
Detachment Civilian Members	(Note 1)	45.57	50.0	CE C IO	4 000 400	E74 400
Court Officer.		15.57	56.2	65,648	1,022,139	574,420
Detachment Administrative Clerk.		173.14	56.2	64,693	11,200,946	6,292,041
Detachment Clerk Typist		0.44	56.2	57,362	25,239	14,341
Detachment Operations Clerk		1.67	56.2	63,077	105,339	59,292
Crime Stopper	· · · · · · · · · · · · · · ·	0.81	56.2	60,159	48,729	27,673
Total Detachment Civilian Salaries	-	191.63			12,402,392	6,967,767
Benefits (26.10% of Salaries)					3,237,024	1,818,587
Total Detachment Civilian Salari	es & Benefi	ts		81,613	15,639,416	8,786,354
Support Staff (Salarian and Danafit	(Nata 2)					
Support Staff (Salaries and Benefit				0.504	40.000.400	7 007 744
Communication Operators				6,564	13,829,429	7,967,711
Prisoner Guards				1,715	3,613,265	2,081,753
Operational Support				4,642	9,780,044	5,634,692
RHQ Municipal Support				2,477	5,218,692	3,006,706
Telephone Support					257,037	148,090
Office Automation Support				644	1,356,818	781,719
Mobile and Portable Radio Support				188		228,779
Total Support Staff Salaries and	Benefits				34,452,397	19,849,450
Total Salaries & Benefits					339,380,420	196,805,859
Other Direct Operating Exp	en (Note 2)					
Communication Center.				182	383,449	220,921
Operational Support				811	1,708,663	984,432
RHQ Municipal Support					488,792	281,613
Felephone				1,373	2,892,719	1,666,616
Nobile Radio Equipment Maintenan				163	344,305	198,356
Office Automation - Uniform				2,140	4,508,680	2,597,639
Office Automation - Civilian				1,685	322,897	181,407
/ehicle Usage				8,351	17,594,388	10,136,861
Detachment Supplies				539	1,135,598	654,265
Uniform & Equipment				1,944	4,106,311	2,365,673
Uniform & Equipment Court officer				929	14,465	8,129
Total Other Direct Operating Expen					33,500,265	19,295,913

372,880,686 216,101,772

Base Service: \$216.1M (56.2%)

\$216.1M/1.140 M properties= \$189.54

Ontario Provincial Police Billing Model - 2019

OPP 2019 Estimated Base Services and Calls For Service Cost Summary

For the Period January 1 to December 31, 2019

Total Base Services						
Salaries and Benefits		and	Base	Calls for		
		Base		Calls for Service	Services	Service
Uniform Members (Note 1)	FTE	%	\$/FTE	\$	\$	\$
Inspector	25.77	100.0	158,283	4,078,953	4,078,953	-
Staff Sergeant-Detachment Commander	11.41	100.0	141,618	1,615,861	1,615,861	-
Staff Sergeant	32.05	100.0	132,190	4,236,690	4,236,690	-
Sergeant	222.66	56.2	118,511	26,387,659	14,823,356	11,564,303
Constables		56.2	100,708	182,234,147	102,367,668	79,866,479
Part Time Constables.	5.44	56.2	80,183	436,196	245,360	190,836
Total Uniform Salaries	2,106.86			218,989,506	127,367,887	91,621,618
Statutory Holiday Payout			3,564	7,489,461	4,315,256	3,174,205
Shift Premium			685	1,395,777	784,065	611,712
Benefits (Full-time 28.09%, Insp. 27.06%, Part-ti	me 14.73%)	407.000	61,413,863	35,702,846	25,711,017
Total Uniform Salaries & Benefits			137,308	289,288,606	168,170,054	121,118,552
Detachment Civilian Members (Note 1)						
Court Officer.	15.57	56.2	65.648	1,022,139	574,420	447,719
Detachment Administrative Clerk	173.14	56.2	64,693	11,200,946	6,292,041	4,908,905
Detachment Clerk Typist	0.44	56.2	57,362	25,239	14,341	10.899
Detachment Operations Clerk	1.67	56.2	63.077	105,339	59,292	46.046
Crime Stopper	0.81	56.2	60,159	48,729	27,673	21,056
Total Detachment Civilian Salaries	191.63			12,402,392	6,967,767	5,434,625
Benefits (26.10% of Salaries)				3,237,024	1,818,587	1,418,437
Total Detachment Civilian Salaries & Benefi	s		81,613	15,639,416	8,786,354	6,853,062
Support Staff (Salaries and Benefits) (Note 2)						
Communication Operators			· · · · · ·	13,829,429	7,967,711	5,861,718
Prisoner Guards			· · · · · ·	3,613,265	2,081,753	1,531,512
Operational Support			4,642	9,780,044	5,634,692	4,145,352
RHQ Municipal Support				5,218,692	3,006,706	2,211,986
Telephone Support				257,037	148,090	108,947
Office Automation Support			644	1,356,818	781,719	575,098
Mobile and Portable Radio Support Total Support Staff Salaries and Benefits		• • • • • • • • •	188	397,112 34.452,397	228,779 19.849.450	168,333 14.602.947
Total Support Stall Salaries and Bellents				J4,432,397	19,049,450	14,002,947
Total Salaries & Benefits				339,380,420	196,805,859	142,574,561
Other Direct Operating Expen (Note 2)						
Communication Center.			182	383,449	220,921	162,578
Operational Support				1,708,663	984,432	724,231
RHQ Municipal Support			232	488,792	281,613	2 57,178
Telephone			1.373	2,892,719	1.666,616	1,226,103
Mobile Radio Equipment Maintenance			163	344,305	198,356	145,949
Office Automation - Uniform			2,140	4,508,680	2,597,639	1,911,041
Office Automation - Civilian				322,897	181,407	141,489
Vehicle Usage				17,594,388	10,136,801	7,457,527
Detachment Supplies			539	1,135,598	65,,265	481,332
Uniform & Equipment			1,944	4,106,311	2,765,673	1,740,638
Uniform & Equipment Court officer			929	14,465	8,129	6,336
Total Other Direct Operating Expenses				33,500,265	19,295,913	14,204,352

372,880,686 216,101,772 156,778,914

Base Service: \$216.1M (56.2%)

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Calls for Service: \$156.7M (43.8%)

\$372.8M

Base Service Category

Base services costs represent municipal costs related to proactive policing services such as:

- Proactive Policing
- General and Directed Patrols
- Crime Prevention
- Administrative Duties
- Training
- The total cost of Base Services is allocated among municipalities on an equal per property basis using Municipal Property Assessment Corporation (MPAC) data.
- The property count is comprised of household, commercial and industrial properties updated annually.
- In 2019 the estimated cost for Base Services is \$189.54 per property.

Sample Billing Model Statement

OPP 2019 Annual Billing Statement

Estimated cost for the period January 1 to December 31, 2019 Please refer to www.opp.ca for 2019 Municipal Policing Billing General Information summary for further details.

			Cost per Property \$	Total Cost \$
Base Service	Property Counts			
	Household	4,654		
	Commercial and Industrial	318	_	
	Total Properties	4,972	189.54	942,393
Calls for Service	(see summaries)			
	Total all municipalities	156,778,914		
	Municipal portion	0.4984%	157.17	781,431
Overtime	(see notes)		8.51	42,308
Contract Enhancements	(see summary)		33.25	165,333
Court Security	(see summary)		17.29	85,973
Prisoner Transportation	(per property cost)		2.27	11,286
Accommodation/Cleaning				
Services	(per property cost)		4.90	24,363
Total 2019 Estimated Cost			412.93	2,053,087

Calls for Service Category

- Calls for Service costs represent costs related to reactive policing services that usually require a police officer's attendance.
- A municipality pays their share of the total municipal reactive calls for service costs calculated for the province.

		Calls	for Servic	e Count		2019	Total	% of Total	2019
Calls for Service Billing Workgroups	2014	2015	2016	2017	Four Year Average	Average Time Standard	Weighted Time	Provincial Weighted Time	Estimated Calls for Service Cost
					Α	В	C = A * B		
					(Note 1)			(Note 2)	(Note 3)
Drug Possession	31	22	15	24	23	6.4	147	0.0092%	14,383
Drugs	12	3	-	2	4	37.0	157	0.0098%	15,365
Operational	752	711	759	783	751	3.6	2,705	0.1686%	264,257
Operational 2	354	303	237	283	294	1.3	383	0.0238%	37,377
Other Criminal Code Violations	100	129	111	130	118	7.9	928	0.0579%	90,699
Property Crime Violations	232	260	214	225	233	6.8	1,583	0.0986%	154,646
Statutes & Acts	102	106	95	103	102	3.3	335	0.0209%	32,728
Traffic	109	77	61	70	79	3.4	269	0.0168%	26,328
Violent Criminal Code	103	99	89	84	94	15.9	1,491	0 0929%	145,649
Total	1,795	1,710	1,581	1,704	1,698		7,997	0.4984%	781,431
Provincial Totals (Note 4)	381,258	363,779	364,615	368,194	369,462		1,604,533	100.0%	156,778,914

<u>Sample:</u>

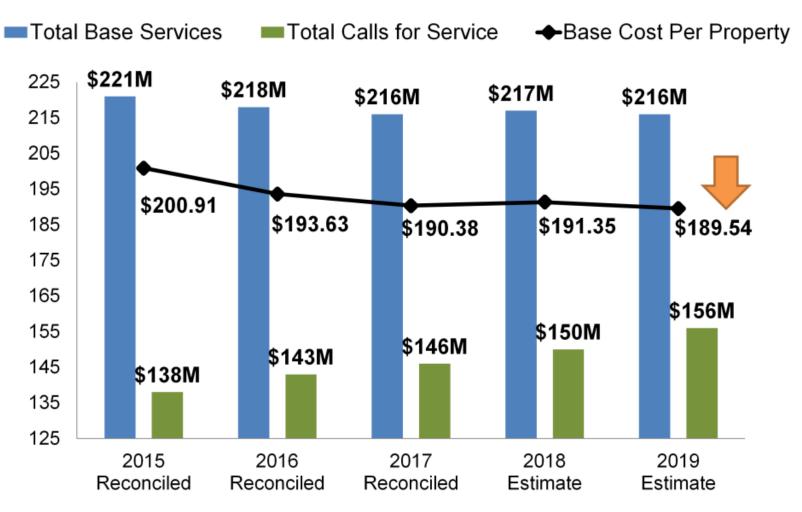


OPP 2019 Annual Billing Statement

Estimated cost for the period January 1 to December 31, 2019 Please refer to www.opp.ca for 2019 Municipal Policing Billing General Information summary for further details.

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Contract Enhancements	(see summary)		33.25	165,333
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Prisoner Transportation	(per property cost)		2.27	11,286
Accommodation/Cleaning				
Services	(per property cost)		4.90	24,363
Total 2019 Estimated Cost			412.93	2,053,087

Base and CFS Cost 2015 - 2019



Base Services and Calls for Service costs in millions net of discounts

Additional Cost Components

Overtime:

- Municipalities are billed for overtime incurred in relation to occurrences in their geographic area, as well as a portion of the detachment overtime not linked to a specific municipality, e.g. training and administrative duties.
- Overtime recoveries are limited to municipal detachment staff.
- Excludes overtime incurred for provincial obligations.

Court Security:

- Municipalities that have a courthouse in their jurisdiction are responsible for court security under the Police Services Act.
- Accordingly, they are billed for the cost to provide those designated court activities.

Prisoner Transportation:

 The total cost of providing prisoner transportation across the province is determined based on the cost of the municipal FTEs providing the service and is allocated to all municipalities on an equal per property basis.

Sample Billing Model Statement

OPP 2019 Annual Billing Statement

Estimated cost for the period January 1 to December 31, 2019 Please refer to www.opp.ca for 2019 Municipal Policing Billing General Information summary for further details.

			Cost per Property \$	Total Cost \$
Base Service	Property Counts			
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Calls for Service	(see summaries)			
	Total all municipalities	156,778,914		
	Municipal portion	0.4984%	157.17	781,431
Overtime	(see notes)		8.51	42,308
Contract Enhancements	(see summary)		33.25	165,333
Court Security	(see summary)		17.29	85,973
Prisoner Transportation	(per property cost)		2.27	11,286
Accommodation/Cleaning				
Services	(per property cost)		4.90	24,363
Total 2019 Estimated Cost			412.93	2,053,087

\$38M

\$156M

\$216M

\$410M

OTHER COSTS

Allocated directly to municipalities based on contract arrangements and usage, i.e. Overtime, Court security, Prisoner transportation, Accommodation/cleaning and Enhancements.

CALLS FOR SERVICE (CFS) COST

Charged to municipalities according to their usage (% of provincial CFS cost)

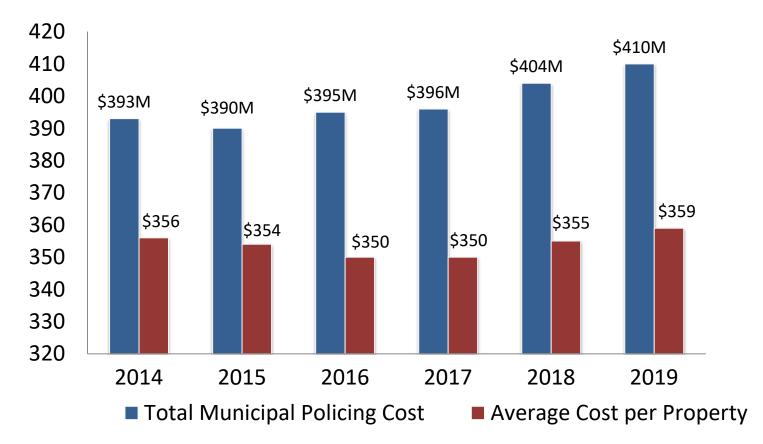
BASE SERVICE COST

Allocated among municipalities on an equal per property basis \$189.54 per property (2019)

2019 OPP Municipal Cost-Recovery

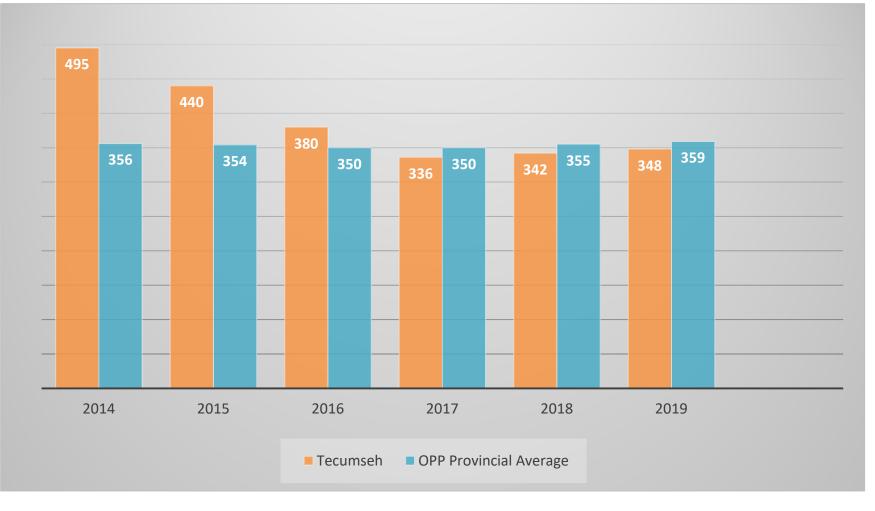
OPP Municipal Policing Snapshot

Historical Trends (2014-2019)



Since the inception of the billing model in 2015, recoveries have increased by approximately 4.3% with an annualized increase of 0.86%.

Tecumseh Cost Comparison



QUESTIONS?

Email us: OPP.MunicipalPolicing@opp.ca Call us: (705) 329-6200 Follow us on Twitter: @OPP_Mun_Pol

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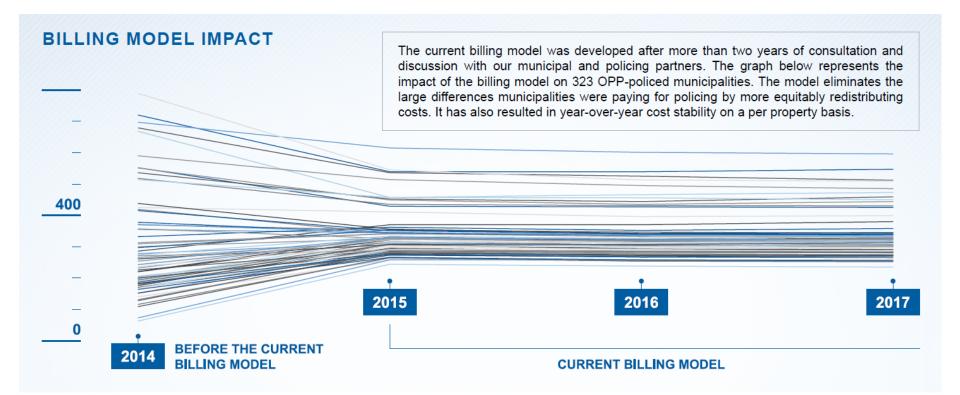
Sample Billing Model Statement

O.P.P. Annual Billing Statement

Sample City

Estimated cost for the period January 1 to December 31, 2017

			Cost per Property \$	Total Cost \$
Base Service				
	Property Counts			
	Household	11,000		
	Commercial and Industrial	202		
	Total Properties	<u>11.202</u>	\$191.84	2,148,992
Calls for Service	(see summaries)			
	Total all municipalities	\$148,109,469		
	Municipal portion	1.4705%	194.42	2,177,894
Overtime	(see notes)		20.80	232,976
Court Security	(see summary)		53.12	595,000
Prisoner Transportation	(per property cost)		2.30	25,765
Total 2017 Calculated Cost			462.47	5,180,626





OPP Municipal Billing Snapshot

ltem	2015 Reconciled	2016 Reconciled	2017 Reconciled	2018 Estimate	2019 Estimate
Total Municipal Uniform FTEs in Base/Calls for Service Cost	2,237	2,191	2,166	2,152	2,107
Base Services / Calls for Service Activity Split	60.1% / 39.9%	58.7% / 41.3%	57.9% / 42.1%	57.4% / 42.6%	56.2% / 43.8%
Calls For Service Years Averaged	2010-2013	2011-2014	2012-2015	2013-2016	2014-2017
Municipal Property Counts (MPAC)	1,101,961 (year 2012 count)	1,128,014 (year 2014 count)	1,133,771 (year 2015 count)	1,136,933 (year 2016 count)	1,140,112 (year 2017 count)