

2023 Proposed Business Plan & Budget

Presentation to Town Council

December 13, 2022

2023 Proposed Budget

- Overview Chief Administrative Officer
- Budget Treasurer & Deputy Treasurer
 - Budget Document
 - Operations
 - General
 - Water & Wastewater
- Lifecycle
- Reserves
- Conclusion
- Q & A



Council Vision:

The Tecumseh of tomorrow will be a community of economic vitality, environmental leadership, and a high quality of life for all of our citizens.



Council Mission:

We will work together strategically to accomplish sustainable growth that integrates the principles of health and wellness in everything we do.

Strategic Priorities from 2019-2022

Smart Growth

Sustainable Infrastructure

Community Health and Wellness

Continuous Improvement

Good Governance

Annual progress reports on these strategic priorities are available at https://www.tecumseh.ca/en/town-hall/strategic-priorities.aspx

Planning for the Strategic Priorities of 2023-2026 will commence in Q1 of 2023.

2021 Organizational Review

2021 Organizational Review implementation continues with:

- Customer Services recommendations
- Structure and staffing recommendations
- Service delivery efficiencies
- Implementation of corollary reviews related to Org Review:
 - People Strategy
 - Information Technology Services
 - Digital Strategy
 - Business Continuity and Disaster Recovery Strategy
 - Payroll
 - Clerks Services



Organization Chart

Chief Administrative Officer



Director Financial Services & CFO	Director Public Works & Engineering Services	Director People & Culture	Director Technology & Client Services	Director Development Services	Director Legislative Services & Clerk	Director Community & Recreation Services	Director Community Safety & Fire Chief
*	*	•	*	*	*	*	*
 Financial Management & Planning Budget Financial Reporting Taxation, User Fees, Rates & Charges Procurement Payroll Accounts Payable and Receivable Risk Management & Insurance 	 Public Works Engineering Services Infrastructure & Capital Plan Municipal Drainage Water Services Garbage, Recycling, Yard Waste, White Goods Collection Transportation Fleet & Equipmen Maintenance Master Plans, Environmental Assessments, Special Studies Operate & Maintain Water Distribution System 	 Labour & Employee Relations Workplace Health, Wellness & Safety Legislative Compliance / Ethics Talent Acquisitions & Retention Organizational & Employee Development Compensation & Benefits Performance Management Adult School Crossing Guards 	 Technical Services Network Administration Cyber Security Customer Service Business Solutions GIS Communications 	 Planning & Zoning Committee of Adjustment Subdivision & Condo Agreements Site Plan Control Community Improvement Plan Development Charges Building Services / CBO Local Economic Development Transit 	 Clerk Services Council & Committee Support Council Code of Conduct Freedom of Information Licensing Records Management Elections Vital Statistics Legal Services Liaison with Closed Meeting Investigator, Information & Privacy Commissioner, and Integrity 	 Parks & Open Space Planning & Maintenance Horticulture & Forestry Recreation Services & Programming Facility Management & Capital Planning Energy Management Special Events Community partnership & sponsorships 	 Fire & Rescue Operations Compliance & By-Law Enforcement Emergency Management Plan & Operations Fire Prevention & Education
10.85 FTE	30.86 FTE	3.0 FTE + 2.0 FTE Crossing Guards	8.87 FTE	6.7 FTE	Commissioner 6.02 FTE	37.27 FTE	12.65 FTE

Full Time Equivalent (FTE) – Represents an employee's total hours worked divided by the number of compensable hours in a full-time schedule during a fiscal year. A year round full-time position has an FTE of 1.00. For the Town of Tecumseh, 1.0 FTE equates to 35 or 40 hours/week of work or 1820/2080 hours of work annually.

2023 Objectives: Chief Administrative Officer

- Develop 2022-2026 Corporate Strategic Plan & Priorities
- Annual report out on Corporate Strategic Priorities
- Act on recreational and public works capital priorities approved in 2022
- Undertake biennial Customer Satisfaction Survey (carried forward from 2022)
- Continue implementing 2021 Org Review and corollary service reviews
- Implement changes in policing services and governance arising from CSPA, 2019
- Implement Community Safety and Well-Being Plan in conjunction with area municipalities, the County and partners
- Progress the Town's relationship building with our Indigenous Community
- Renew efforts to address Climate Change and focus on sustainability

2023 Objectives: People & Culture

- Collective bargaining with CUPE Local 702.13
- Development of a leadership competency framework
- Establish reward and recognition strategy with a plan to roll out end 2023
- Restructure benefit and pension administration into People & Culture
- Review HRIS requirements and source vendors to implement an HRIS solution
- Create employee engagement and diversity plans for the corporation
- Develop and deliver corporate education platforms
- Implement new employee onboarding platform
- Continue to support health/safety and wellness committee initiatives
- Conduct an employee total compensation review



2023 Objectives: Legislative Services & Clerk

- Implement the Clerks Service Delivery Review
- Implement webcasting and closed captioning of Council and Committee meetings
- Complete Records & Information Management Service Review and develop implementation plan for a corporate records management system
- Ongoing management of lottery license litigation
- Develop and implement Mobile Food Vendor Licensing Program
- Review of various by-laws and policies
- Investigate the merits of introducing Administrative Monetary Penalty System to the Town to augment enforcement of by-laws
- Review and coordinate internal and external legal counsel services



2023 Objectives: Financial Services

- Complete and implement budget software enhancement
- Complete financial systems optimization and apply results to implementing Payroll Service Review
- Development Charge Background Study Update, 2024
 - Commence analysis in 2023
- Asset Management Plan
 - Complete Phase II requirements in 2023
- Building Operations and Reserves Financial Review
 - Update Building Code operating costs with proposed service level changes and permit fee structure
 - Review and update in time for 2024 Budget development

2023 Objectives: Technology & Client Services

- Implement Information Technology Service Review & Digital Strategy
- Implement Business Continuity & Disaster Recovery Strategy
- Undertake virtual server and networking upgrades
- Network security initiatives
- Enhance the Town's new Open Data Portal
- Fully implement new customer service model and enhanced communications program
- Undertake 2023 Customer Service Survey
- Corporate projects: cloud permitting, HRIS, Financial System Upgrade, Regional Digital Radio upgrade

2023 Objectives: Community Safety

- Complete a Community Risk Assessment and Fire Master Plan
- Update the Town of Tecumseh Emergency Response Plan
- Explore grants and sponsorship opportunities to refurbish the 1942 Fire Truck
- New regional radio system implementation
- Apparatus replacement (lifecycle)
- Comprehensive review of Municipal By-Laws enforced by Community Safety



2023 Objectives: Development Services

- Finalize Tecumseh Hamlet Secondary Plan and incorporate into the Official Plan
- Initiate the Oldcastle Hamlet Special Planning Study
- Implement Council's direction on growth in the Hamlet SPA, MRSPA and Oldcastle
- Administer the incentive program for the Tecumseh Road Main Street CIP
- Complete the new Comprehensive Zoning By-law
- Report out and follow up on the On-Demand Transit one-year pilot project
- Foster local economic development through partnerships with neighbouring municipalities and regional agencies
- Implement the Building Services Operational Review



2023 Objectives: Community & Recreation Services

- Expand programming opportunities year round
- Manage approved capital projects and implement the updated Parks and Recreation Master Plan
- Proceed with construction of a splash pad and outdoor washroom facility for Lakewood Park
- Proceed with renovations to update the Town's library facility
- Commence planned improvements to the Maidstone Recreation Centre
- Implement upgrades to the grandstands, backstop and entrance plaza at Lacasse Park
- In partnership with L'Essor High School, construct new artificial turf playing field
- Implement the updated Energy Conservation & Demand Management Plan



2023 Objectives: Public Works & Engineering Services

- Complete infrastructure related studies/by-laws, such as: shoreline management plan, AMP, growth area FSRs, sanitary outlet cost recovery by-laws, traffic calming policy, model updates for sanitary sewer & water distribution systems, SWM rates
- Design & installation of sanitary sewers in the Oldcastle Hamlet
- Design of planned capital projects aligned with Council's growth directive: Tecumseh Hamlet northwest infrastructure
- Design/construction of capital projects with secured funding/partnerships: DMAF Ph 1 & 2, Centennial & Woodbridge watermain replacements, Lesperance Road multiuse trail, Riverside Drive trail, CR42 & CR43 water & wastewater services
- Move forward with Regional Food & Organics & Biosolids Waste Management
- Implement mandated MECP Consolidate Linear Infrastructure ECAs





As presented to Town Council December 13, 2022

2023 Business Plan and Budget Overview

Electronic Document Overview

- 1. Transmittal
- 2. Executive Summary
- 3. Budget Reconciliation PSAB Adjustments
- 4. Recommended New Staffing Enhancements
- 5. Operating Budget
- 6. Lifecycle
- 7. Reserves
- 8. Supplementary Information
 - Budget Process
 - Revenue and Expenditure Analysis



Budget Process

Public Survey

Inform residence of draft budget

4.4% net of growth

Presentation to Council

Proposed Budget &
Business Plan presented to
Council

Adoption

Council approval of budget by-law



Sep 12-Oct 12

Dec 13, 2022

Jan 17 & 19, 2023

Jan 24, 2023



Budget Preparation

Draft by Town staff

5.4% net of growth



Deliberations

Jan 17/23 @ 4pm Jan 19/23 @ 4pm (if needed)



Council Consideration

- Total Municipal tax levy required is \$27.6M
 - \$1.45M or 5.6% increase vs prior year approved budget
- Municipal tax rate increase of 4.4% vs prior year approved rate

Impact on \$250K Property	% of Increase	\$ Increa	ase
Noncontrollable/Inflationary	1.6%		32
Contribution to Capital	1.5%		29
Operations (net of growth)	1.3%	\$	25
	4.4%	\$	86

- Consolidated levy increase ~ 4.0% expected
 - \$142 consolidated increase on \$250K assessed property
- Province again postponed the 2023 Assessment Update
 - Property assessments are based on fully phased-in January 1, 2016 values

2023 Proposed Levy Summary

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Budget Drivers	2022	Proposed	2024	2025	2026	2027	
Base Department Operations (excl Pay/Ben)	-0.13%	0.93%	1.02%	0.22%	1.66%	1.90%	
Service Level Enhancements	2.70%	1.73%	1.76%	0.49%	0.66%	0.79%	
Payroll/Benefits	1.19%	1.19%	1.82%	1.12%	1.09%	1.04%	
Sub-total – Operating	3.76%	3.85%	4.60%	1.83%	3.42%	3.73%	
Lifecycle	0.18%	0.96%	0.73%	0.68%	1.00%	0.95%	
New Infrastructure Levy	0.00%	0.77%	0.73%	0.68%	0.50%	0.47%	
Sub-total – Capital	0.18%	1.73%	1.46%	1.37%	1.49%	1.42%	
Total	3.94%	5.58%	6.06%	3.20%	4.91%	5.15%	
Assessment (Growth)/Loss	-1.00%	-1.27%	-1.63%	-1.71%	-2.32%	-2.53%	
Total w/ Growth factor	2.94%	4.31%	4.41%	1.49%	2.59%	2.63%	



Key Revenue Items

	Increase (\$)
Assessment Growth	\$ 180,000
Supplementary Taxes	150,000
Total Growth	330,000
Building Permits - \$214K increase, transferred to reserve	NIL
Lottery Licence - Bingo hall moving to Lakeshore	(97,000)



Key Expenditure Items

	Increase (\$)	% of Levy Increase
Contribution to Capital (LC/NIL)	\$ 450,000	31%
Wages	\$ 466,800	32%
Benefits	295,900	20%
Total Payroll (net of transfers) Discussed in more depth on next slide	\$ 762,700	52%
OPP Contract	\$ (119,000)	(8.2%)
Insurance (\$40K before transfers)	\$ 25,000	1.7%
Gasoline	\$ 74,000	5.1%
Computer Software/Support - \$50K re: new building permit software	\$ 96,000	6.6%
Professional Development - Returning to pre-COVID only	\$ 97,000	6.7%

Dominant Themes - Payroll

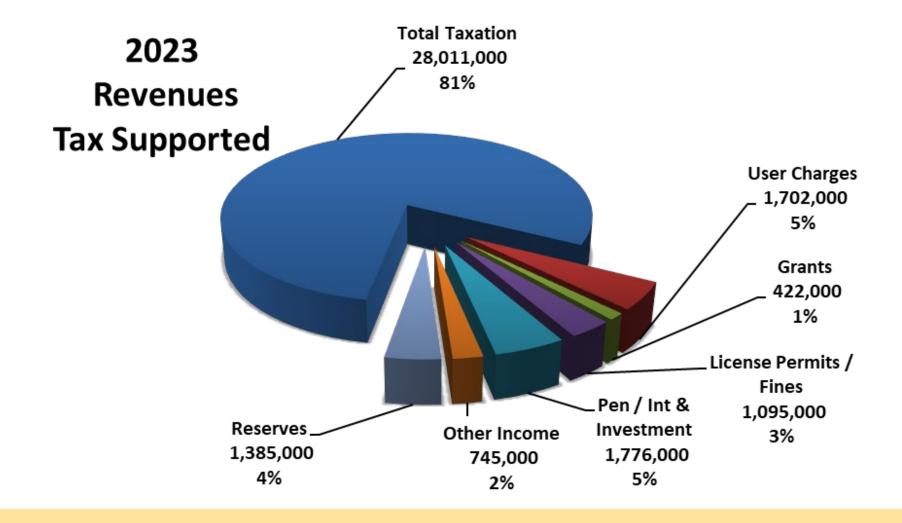
	Increase (\$)	% of Payroll Increase
Building support (council approved in principle)	\$ 191,000	25%
Implementation of recommendations from the Town's Organizational Review — Phase 2 Phased-in over a three-year period 2022-2024	105,600	14%
Technology & Client Services — TSC Help desk, CS Receptionist, and CS Coop (Offset by reduction of 1 Coop)	59,700	8%
People & Culture - Business Partner (Offset by a reduction in student hours)	57,400	8%
Community and Recreation	38,900	5%
Other - 119 FTE, 4 bargaining units (contractual salary and benefit increases)	310,100	40%
	\$ 762,700	100%

What's Not in the Budget

- Organics recycling (green box / compost)
- Regional garbage collection
- Lottery License Litigation
 - up to \$7M



Operating Budget Revenues





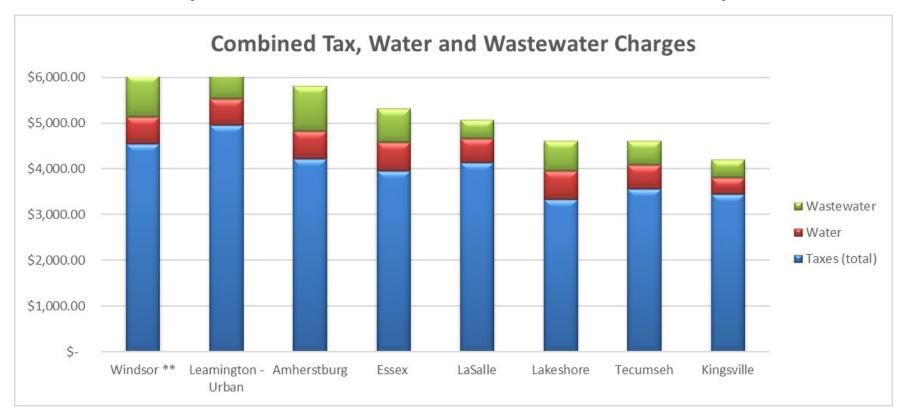
2023 Tax Levy Change - \$250K Home

Levying Authority	2023 Levy		2022 Levy		Dollar Difference		Percent Difference	
Municipal	\$	2,025	\$	1,939	\$	86	4.42%	
County	\$	1,298	\$	1,242	\$	56	4.50%	
Education	\$	383	\$	383	\$	0	0.00%	
Total	\$	3,706	\$	3,564	\$	142	3.97%	

- Property Assessment update postponed by Province due to COVID-19
 - Property valuations unchanged from 2022, i.e. 2022 CVA of \$250,000 becomes 2023 CVA of \$250,000.



2022 Comparative – Essex County



^{*} Property Taxes calculated based on an average property with an assessed value of \$250,000. Water and Wastewater Fees based on monthly consumption of 20 cubic meters.



Rate Supported – Water and Wastewater

- Full Cost Recovery Rates 2023 Rate Study (2020 Study update to be completed 2023 Q1)
- Rate increase average residential user
 - 2023 \$38 or 3.6% (\$1,044 to \$1,082)*
- Rate revenue

• Wastewater \$5.2M

• Water \$5.8M

2023 Budgeted capital funding 4.5M



Wastewater – Key Items

- 8th Concession sewer area (Oldcastle)
 - Cost recovery by-law to be created in 2023
 - Next phases County Road 46/Webster/Laval and Del Duca Drive extensions -2024 construction
 - Approximately 18 phases remain
- Flood mitigation measures
 - Sanitary sewer model update to be completed in 2023
 - Anticipated recommendations/improvements of \$35+ million



Water Key Items

- Watermain breaks
 - Replacement of various watermains to continue in 2023
- Watermain improvements associated with County projects
 - County roads 42, 43 and 19
- Water Model Update in 2022/2023
- Investing in Canada Infrastructure Program Green Stream II, 2021
 Intake
 - Town successful with application for \$3.5 million in improvements on Centennial & Woodridge



Capital Program and Funding Strategy

- Lifecycle Funding 2023 allocation \$8.9M (increase of \$250,000)
 - Lifecycle Annual funding target = \$9.5M
- NIL 2023 allocation \$1,950,000 (increase of \$200,000)
 - NIL Annual funding target = \$2.35M
- Funding Mix Use of Debt
 - Current Annual Repayment Limit ~ 5%
- Grant and Partnership Funding
 - Pursue all opportunities may impact our priorities
- County Capital Program



Capital Works Plans

- 5-Year Capital Plans Approval for 2023 with forecast for 2024-2027
 - Recommendations for proposed projects follow budget process
- Capital Priorities Workshop Special Council Meetings 2022 Q2
- Recreation and Cultural Amenities SCM March 29, 2022
 - Lacasse Ball Diamond
 - Sportsplex components
 - Lakewood Park amenities
 - Southfield Park splash pad
 - Maidstone Recreation Centre
 - Cada Library
 - Artificial Turf Fields

Capital Works Plans

- Public Works SCM May 5, 2022
 - Scenarios for competing Capital Priorities
 - Development and Growth
 - Climate Change and Flood Mitigation
 - Tecumseh Road Mainstreet
 - Approved Grant Funding Projects
 - Coordination with County of Essex Infrastructure Projects
 - Focus on development and growth opportunities in Tecumseh Hamlet Secondary Planning Area and Oldcastle Industrial and Business Park per Council direction
 - Scully and St. Mark's and P.J. Cecile Storm Pump Stations
 - County Road 42/43 Phase 1 Improvements
 - Lesperance/VIA Rail Improvements



Capital Works Plans

- Over \$42M Capital Projects for 2023 and Contributing Funding
 - Scully and St. Mark's Storm Pump Station (DMAF grant contribution)
 - P.J. Cecile Storm Pump Station (DMAF grant contribution)
 - Lesperance/VIA Rail Improvements (RSIP grant contribution)
 - Lacasse Ball Diamond (CCBF grant use, St Clair College and Tecumseh Thunder contribution)
 - Riverside Dr. Trail (CCRF grant contribution)
 - Cada Library Renovation (County contribution)
 - County Road 42 & 43 Watermain and Sanitary
 - Lakewood Park Washroom and Splash Pad
 - L'Essor High School Artificial Turf (School Board contribution)
 - Fire Radio System Replacement
- Debt Payments \$1.7M



Reserves Strategy

- 2022 Reserves/Reserve Funds Estimated Balance \$60M
 - Lifecycle / Infrastructure / Water / Wastewater
- Infrastructure Reserve
 - Funding source for new and/or enhanced infrastructure
 - \$5.8M toward Recreation/Community Projects in 2023
- Lifecycle Reserves and Reserve Funds
 - Funding sources for replacement
 - \$20M towards PW Infrastructure Projects in 2023



Reserves Strategy

- 2024-2027 Outlook
 - Continuance of Capital Works Plans of 2022 Q2
- Pressures
 - Annual expenditures well above average
 - Material and Labour Cost Inflation (much greater than CPI)
 - Construction Industry Capacity
 - Rising Borrowing Rates



Reserves Strategy

- Mitigating Measures
 - Strength of Town's Lifecycle Program and Reserves provides flexibility
 - Grant and Partnership Opportunities
 - Borrowing Capacity
 - Developer Option to Finance and Recover



Closing

- The 2023 Proposed Budget:
 - Incorporates Council's Adopted Capital Works Plans
 - Continues Implementation of Organizational Review
 - Addresses Growth Demands on Building Department
 - Includes Modernization and Efficiency Initiatives
- Advances on Council and Community Strategic Priorities
- Proposes Fair Value Tax Rate Increase to Property Owners



Conclusion

- Budget Deliberations
 - SCM January 17, 2023 @ 4:00pm
 - SCM January 19, 2023 @ 4:00pm (if needed)
- Budget Approval
 - RCM January 24, 2023 @ 7:00 pm



Discussion



